# CITY OF FLAGSTAFF, ARIZONA SINGLE AUDIT REPORT PACKAGE JUNE 30, 2004

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF BASIC FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Flagstaff, Arizona

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Flagstaff, Arizona (the City), as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements and have issued our report thereon dated October 18, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of basic financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such as opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### **Internal Control over Financial Reporting**

Nordstrom & associates, P.C.

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the basic financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we considered to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of the City in a separate letter dated October 18, 2004.

This report is intended for the information and use of the audit committee, management, others within the organization, the city council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Flagstaff, Arizona

October 18, 2004

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Honorable Mayor and Members of the City Council City of Flagstaff, Arizona

#### Compliance

We have audited the compliance of City of Flagstaff, Arizona (the City), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2004. The City's major federal programs are identified in the summary of audit results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2004.

#### **Internal Control over Compliance**

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of internal control over compliance would not necessarily disclose all such internal control matters that might be material weaknesses. A material weakness is a condition in which the design or operation of one of more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving internal control over compliance and its operation that we consider to be material weaknesses.

#### Schedule of Expenditures of Federal Awards

Nordstrom & associates, P.C.

We have audited the financial statements of the governmental activities, business type activities, discretely presented component unit, each major fund, and aggregate remaining fund information of the City as of and for the year ended June 30, 2004, and have issued our report thereon dated October 18, 2004. Our audit was made for the purpose of forming an opinion on the financial statements that collectively comprise the City of Flagstaff's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended for the information and use of the audit committee, management, others within the organization, the city council and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Flagstaff, Arizona

October 18, 2004

### CITY OF FLAGSTAFF, ARIZONA SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2004

#### **Summary of Audit Results**

- 1. The auditor's report expresses an unqualified opinion on the basic financial statements of City of Flagstaff, Arizona.
- 2. No reportable conditions were disclosed during the audit of the basic financial statements.
- 3. No instances of noncompliance material to the basic financial statements of the City were disclosed during the audit.
- 4. No reportable conditions were disclosed during the audit of the major federal award programs.
- 5. The auditor's report on compliance for the major federal award programs for the City expresses an unqualified opinion on all major federal programs.
- 6. There are no audit findings relative to the major federal award programs for the City.
- 7. The programs tested as major programs included:

14.218 Community Development Block Grants 16.579 Byrne Formula Grant Program

- 8. The threshold for distinguishing Type A and B programs was \$300,000.
- 9. The City did qualify as a low-risk auditee.

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Year Ended June 30, 2004

| FEDERAL GRANTOR/PASS THROUGH<br>GRANTOR/PROGRAM TITLE  | FEDERAL<br>CFDA<br>NUMBER | CONTRACT/<br>GRANT<br>NUMBER       | AWARD<br>AMOUNT    | (DEF<br>REV | RUED OR<br>TERRED)<br>ENUE AT<br>E 30, 2003 | R  | ECEIPTS         | EXP | <u>ENDITURES</u> | (DE<br>REV | RUED OR<br>FERRED)<br>ENUE AT<br>E 30, 2004 |
|--|---------------------------|------------------------------------|--------------------|-------------|---|----|-----------------|-----|------------------|------------|---|
| Department of Agriculture  Passed through Arizona State Land Department                                    | _                         |                                    |                    |             |   |    |                 |     |                  |            |   |
| Cooperative Forestry Assistance  | 10.664                    | SFA-2011                           | \$ 123,750         | \$          | 8,040                                       | \$ | 68,116          | \$  | 111,975          | \$         | 51,899                                      |
| Cooperative Forestry Assistance  | 10.664                    | SFA-2011                           | 55,000             | J           | 11,764                                      | Ф  | 17,997          | J   | 30,473           | Ð          | 24,240                                      |
| Cooperative Forestry Assistance  | 10.664                    | 02-CA-11031600-023                 | 61,250             |             | -   |    | -               |     | 4,665            |            | 4,665                                       |
| Total Department of Agriculture  |                           |                                    |                    |             | 19,804                                      | -  | 86,113          |     | 147,113          |            | 80,804                                      |
| Department of Housing and Urban Development  | _                         |                                    |                    |             |   |    |                 |     |                  |            |   |
| Direct Programs:   | 14 210                    | D 00 MC 04 0510                    | 772 000            |             | 1.545                                       |    | 2.024           |     | 1 100            |            |   |
| Community Development Block Grant/Entitlement Grants Community Development Block Grant/Entitlement Grants  | 14.218<br>14.218          | B-99-MC-04-0510<br>B-00-MC-04-0510 | 732,000<br>732,000 |             | 1,545<br>47,001                             |    | 3,034<br>47,108 |     | 1,489<br>107     |            | -   |
| Community Development Block Grant/Entitlement Grants  Community Development Block Grant/Entitlement Grants | 14.218                    | B-01-MC-04-0510                    | 757,000            |             | 1,600                                       |    | 14,218          |     | 12,618           |            | •   |
| Community Development Block Grant/Entitlement Grants   | 14.218                    | B-02-MC-04-0510                    | 726,000            |             | 160,435                                     |    | 255,008         |     | 145,678          |            | 51,105                                      |
| Community Development Block Grant/Entitlement Grants   | 14.218                    | B-03-MC-04-0510                    | 758,000            |             | 142,435                                     |    | 218,767         |     | 199,611          |            | 123,279                                     |
| Table 1  |                           |                                    |                    |             |   |    |                 |     |                  |            |   |
| Total Department of Housing and<br>Urban Development   |                           |                                    |                    |             | 353,016                                     |    | 538,135         |     | 359,503          |            | 174,384                                     |
| Department of the Interior  Direct Programs:  Historic Preservation Fund Grants-In-Aid                     | 15.904                    | 440003.20                          | 341                |             | 341   |    | 341             |     | -                |            | -   |
| Passed through Northern Arizona University:  |                           |                                    |                    |             |   |    |                 |     |                  |            |   |
| Cultural Resource Management   | 15.224                    | PAA 01 7002                        | 272,207            |             | 90,000                                      |    | 90,000          |     | -                |            | -   |
| Total Department of the Interior   |                           |                                    |                    |             | 90,341                                      |    | 90,341          |     | -                |            | -   |
| Department of Justice  Direct Programs:  Gang-Free Schools and Communities Community-                      | -                         |                                    |                    |             |   |    |                 |     |                  |            |   |
| Based Gang Intervention  | 16.544                    | ATC03000092                        | 45,353             |             | 489   |    | 44,831          |     | 44,342           |            | -   |
| Local Law Enforcement Block Grants Program   | 16.592                    | 2002-LB-BX-2883                    | 46,286             |             | (32,173)                                    |    | -               |     | 30,574           |            | (1,599)                                     |
| Local Law Enforcement Block Grants Program   | 16.592                    | 2003-LB-BX-1104                    | 36,347             |             | - (30.150)                                  |    | 36,347          |     | 4,757            |            | (31,590)                                    |
| Subtotal   |                           |                                    |                    |             | (32,173)                                    |    | 36,347          |     | 35,331           |            | (33,189)                                    |
| Public Safety Partnership and Community Policing Grants  | 16.710                    | 2003UMWX0012                       | \$ 150,000         | \$          | -   | \$ | -               | \$  | 55,289           | \$         | 55,289                                      |
| Public Safety Partnership and Community Policing Grants  | 16.710                    | 2003OMWX0215                       | 77,274             |             |   |    |                 |     | 14,789           |            | 14,789                                      |
| Subtotal   |                           |                                    |                    |             | -   |    | -               |     | 70,078           |            | 70,078                                      |

See the accompanying notes to this schedule.

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Year Ended June 30, 2004

| FEDERAL GRANTOR/PASS THROUGH GRANTOR/PROGRAM TITLE Passed through State of Arizona  | FEDERAL<br>CFDA<br>NUMBER  | CONTRACT/<br>GRANT<br>NUMBER   | AWARD<br>AMOUNT   | ACCRUED OR<br>(DEFERRED)<br>REVENUE AT<br>JUNE 30, 2003                       | RECEIPTS   | EXPENDITURES   | ACCRUED OR<br>(DEFERRED)<br>REVENUE AT<br>JUNE 30, 2004 |
|---|--|--|---|---|--|--|---|
| Missing Children's Assistance   | 16.543   | 2000-MC-CX-K018  | \$ 7,950  | \$ -  | \$ -   | \$ 6,242   | \$ 6,242  |
| Passed through Arizona Criminal Justice Commission Byrne Formula Grant Program Byrne Formula Grant Program Subtotal   | 16.579<br>16.579   | AL-140-03<br>AL-140-04   | 219,351<br>213,537  | 86,868<br>  | 86,868<br>131,838<br>218,706                                       | 186,672<br>186,672   | <u>54,834</u><br>54,834                                 |
| Passed through United Way of Northern Arizona Executive Office of Weed and Seed Executive Office of Weed and Seed Subtotal Total Department of Justice  | 16.595<br>16.595   | 2002WSQX0017<br>2004WSQ40035   | 58,000<br>50,000  | 17,048<br>  | 57,716<br>   | 40,952<br>10,860<br>51,812<br>394,477                                  | 284<br>10,860<br>11,144<br>109,109                      |
| Department of Transportation  Direct Programs:  Airport Improvement Program  Airport Improvement Program  Airport Improvement Program  Airport Improvement Program  Subtotal  | 20.106<br>20.106<br>20.106<br>20.106   | AIP 3-04-0015-19<br>AIP 3-04-0015-21<br>AIP 3-04-0015-22<br>AIP 3-04-0015-23   | 1,650,000<br>5,213,792<br>1,000,000<br>3,050,600                        | 11,028<br>44,099<br>130,786<br>9,119<br>195,032                               | 19,195<br>44,099<br>273,887<br>204,554<br>541,735                  | 8,167<br>574<br>239,419<br>639,398<br>887,558                          | 574<br>96,318<br>443,963<br>540,855                     |
| Passed through Arizona Department of Transportation: Highway Planning and Construction-2000 STP Highway Planning and Construction-2002 PL Highway Planning and Construction-2002 SPR Highway Planning and Construction-2003 PL Highway Planning and Construction-2003 SPR Highway Planning and Construction-2004 PL Highway Planning and Construction-2004 SPR Highway Planning and Construction-2005 SPR Highway Planning and Construction-FHWA Subtotal | 20.205<br>20.205<br>20.205<br>20.205<br>20.205<br>20.205<br>20.205<br>20.205<br>20.205 | T00-49-A0013<br>T00-49-A0013<br>T00-49-A0013<br>T00-49-A0013<br>T00-49-A0013<br>T00-49-A0013<br>T00-49-A0013<br>T00-49-A0013 | 50,000<br>100,000<br>80,000<br>100,000<br>100,000<br>100,000<br>205,000 | 50,000<br>35,387<br>4,236<br>29,305<br>89,105<br>-<br>-<br>122,063<br>330,096 | 50,000<br>35,387<br>4,236<br>80,423<br>95,237<br>-<br>-<br>265,283 | 70,695<br>10,895<br>75,425<br>96,429<br>45,551<br>(122,063)<br>176,932 | 19,577<br>4,763<br>75,425<br>96,429<br>45,551           |
| Passed through Arizona Department of Transportation: Transit Planning and Research-2002 FTA(10) Transit Planning and Research-2003 FTA(11) Transit Planning and Research-2004 FTA(12) Subtotal  | 20.514<br>20.514<br>20.514   | T00-49-A0013<br>T00-49-A0013<br>T00-49-A0013   | \$ 25,803<br>25,803<br>25,803   | \$ 25,803<br>22,459<br>   | \$ 25,803<br>25,803<br>-<br>51,606                                 | \$ -<br>3,344<br>7,822<br>11,166                                       | \$ -<br>-<br>7,822<br>7,822                             |

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Year Ended June 30, 2004

| FEDERAL GRANTOR/PASS THROUGH GRANTOR/PROGRAM TITLE Passed through Arizona's Governor's Office | FEDERAL<br>CFDA<br>NUMBER | CONTRACT/<br>GRANT<br>NUMBER | AWARD<br>AMOUNT | ACCRUED OR<br>(DEFERRED)<br>REVENUE AT<br>JUNE 30, 2003 | RECEIPTS     | EXPENDITURES | ACCRUED OR<br>(DEFERRED)<br>REVENUE AT<br>JUNE 30, 2004 |
|---|---------------------------|------------------------------|-----------------|---|--------------|--------------|---|
| of Highway Safety State and Community Highway Safety  | 20.600                    | 2001-163-002                 | \$ 15,000       | \$ 3,493  | \$ 3.493     | s -          | ¢.  |
| State and Community Highway Safety  | 20.600                    | 2001-103-002<br>2003-RS-002  | 43,613          | J 3,493   | \$ 3,493     | 43,339       | \$ -<br>43,339  |
| State and Community Highway Safety  | 20.600                    | 2003-RS-002<br>2003-EM-009   | 4,500           | •   | 4,500        | 4,500        | 43,339  |
| Subtotal  | 20.000                    | 2003 EN 007                  | 4,500           | 3,493   | 7,993        | 47,839       | 43,339  |
|   |                           |                              |                 | 2,173   | 7,773        | 47,057       | 45,557  |
| Safety Incentive Grants for Use of Seatbelts  | 20.604                    | 2003-157B-018                | 12,000          | -   |              | 6,032        | 6,032   |
| Safety Incentive Grants for Use of Seatbelts  | 20.604                    | 2004-157B-018                | 16,000          |   | <del>.</del> | 12,511       | 12,511  |
| Subtotal  |                           |                              |                 | _   | -            | 18,543       | 18,543  |
| Total December of Tourses Assista   |                           |                              |                 | 57/ 002   | 066615       | 1112.000     |   |
| Total Department of Transportation  |                           |                              |                 | 576,883   | 866,617      | 1,142,038    | 852,304   |
| Institute of Museum and Library Services  |                           |                              |                 |   |              |              |   |
| Passed through State of Arizona Department of   |                           |                              |                 |   |              |              |   |
| Library, Archives and Public Records:   |                           |                              |                 |   |              |              |   |
| State Library Program   | 45.310                    | 981-3-2-(2)                  | 7,770           | (2,388)   |              | 2,388        | -   |
| State Library Program   | 45.310                    | 2001-CIP-0300                | 10,000          | (886)   |              | 886          | -   |
| State Library Program   | 45.310                    | 23-027 231-3-2-(03)          | 9,600           | -   | 9,600        | 2,118        | (7,482)   |
| Total Institute of Museum and Library Services  |                           |                              |                 | (3,274)   | 9,600        | 5,392        | (7,482)   |
| Environmental Protection Agency   |                           |                              |                 |   |              |              |   |
| Passed through AZ Department of   |                           |                              |                 |   |              |              |   |
| Environmental Quality   |                           |                              |                 |   |              |              |   |
| Nonpoint Source Implementation Grants   | 66.460                    | EV03-0155(09)                | 25,000          | -   | 14,385       | 23,575       | 9,190   |
| Total Environmental Protection Agency   |                           |                              |                 | -   | 14,385       | 23,575       | 9,190   |
| Department of Health and Human Services   |                           |                              |                 |   |              |              |   |
| Passed through Arizona Governor's Community Policy Office:                                    |                           |                              |                 |   |              |              |   |
| Preventive Health and Health Services Block Grant   | 93.991                    | Healthy Aging (Aquatics)     | 2,710           | (700)   | 1,355        | 1,478        | (577)   |
| Preventive Health and Health Services Block Grant   | 93.991                    | Healthy Aging (Balance)      | 3,000           | -   | 1,500        | 842          | (658)   |
| Total Department of Health and Human Services   |                           |                              |                 | (700)   | 2,855        | 2,320        | (1,235)   |
| Total Expenditures of Federal Awards  |                           |                              |                 | \$ 1,108,302  | \$ 1,965,646 | \$ 2,074,418 | \$ 1,217,074  |

See the accompanying notes to this schedule.

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

**JUNE 30, 2004** 

#### Note 1 - Basis of Accounting

The Schedule of Expenditures of Federal Awards is presented on the modified accrual basis of accounting. Amounts presented on the Schedule are recorded in the General, Special Revenue and Enterprise Funds.

#### Note 2 - Catalog of Federal Domestic Assistance (CFDA) Numbers

The program titles and CFDA numbers were obtained from the 2004 Catalog of Federal Domestic Assistance.

#### Note 3 – Subrecipients

From the federal expenditures presented in the schedule, the City expended the following to subrecipients.

|                                   | CFDA   |            |
|-----------------------------------|--------|------------|
| Program Title                     | Number | Amount     |
| Community Development Block Grant | 14.218 | \$ 254,501 |

#### Note 4 – Highway Planning and Construction – FHWA

Accrued revenue in the amount of \$122,063 had been reported as a carryover from the prior year. However, this grant is actually a state award, thus negative expenditures were reported to remove this grant from the schedule.

#### Note 5 – State Library Program Grants

State library program grant number 981-32-(2) showing expenditures of \$2,388 and state library program grant number 2001-CIP-0300 showing expenditures of \$886, were actually expended in the fiscal year 2003 but were reported in the current fiscal year to close out the grants.

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### **JUNE 30, 2004**

#### Note 6 - Pass-Through Grantor's Reference

The following are nonfederal agencies that have passed through federal monies to the City:

|   | Pass-Through       |
|---|--------------------|
| Pass-Through Agency                               | Grantor Number     |
| Northern Arizona University:                      |                    |
| Cultural Resource Management                      | PAA 01 7002        |
| Arizona State Land Department:                    |                    |
| Cooperative Forestry Assistance                   | 02-CA-11031600-023 |
| Cooperative Forestry Assistance                   | SFA-2011           |
| Cooperative Forestry Assistance                   | SFA-2021           |
| State of Arizona                                  |                    |
| Missing Children's Assistance                     | 2000-MC-CX-K018    |
| Arizona Criminal Justice Commission:              |                    |
| Byrne Formula Grant Program                       | AL-140-03          |
| Byrne Formula Grant Program                       | AL-140-04          |
| United Way of Northern Arizona                    |                    |
| Executive Office of Weed and Seed                 | 2004WSQ40035       |
| State of Arizona Department of Library,           |                    |
| Archives and Public Records:                      |                    |
| State Library Program                             | 981-3-2-(2)        |
| State Library Program                             | 2001-CIP-0300      |
| State Library Program                             | 23-027 231-3-2-(3) |
| Arizona Department of Transportation:             |                    |
| Highway Planning and Construction                 | T00-49-A0013       |
| Transit Planning and Research - 2002 FTA(10)      | T00-49-A0013       |
| Transit Planning and Research - 2003 FTA(11)      | T00-49-A0013       |
| Transit Planning and Research - 2004 FTA(12)      | T00-49-A0013       |
| Arizona Governor's Office of Highway Safety       |                    |
| State and Community Highway Safety                | 2001-163-002       |
| State and Community Highway Safety                | 2003-RS-002        |
| State and Community Highway Safety                | 2003-EM-009        |
| Safety Incentive Grants for use of Seatbelts      | 2004-157B-018      |
| Arizona Department of Environmental Quality       |                    |
| Nonpoint Source Implementation Grants             | EV03-0155(09)      |
| Arizona Governor's Community Policy Office        |                    |
| Preventative Health & Health Services Block Grant | Healthy Aging 2010 |